

Index

A

- Abbott, Tony, 8, 172, 191–97, 205
abuse, in detention centres, 79, 80
Aceh, 42, 104
Acehnese refugees, 42
Afghans, 2, 42–43, 45–46, 49, 50, 51, 61–64, 73, 79, 80–81, 102–3, 104, 109–10, 224–26, 227–30
AFP. *See* Australian Federal Police
Agreement on the Framework for Security Cooperation, 185, 186, 196
Ahmadi, Hadi, 200, 201–2
Al Jenabi, Ali, 28n11, 201
Ali, Zamin, 203
allowances, to asylum seekers.
 See IOM, allowances; UNHCR, allowances; unaccompanied minors, allowances
Ambon, Freddy, 232
Amiri, Dawood, 227–30
AMSA. *See* Australian Maritime Safety Authority
appeal, of refugee status
 determination decision, 127–28
Arab Spring, effect of, 27n6, 51
arrests, of transit migrants, 71–72
arrival
 in Australia, 153
 in Indonesia, 66–70
ASEAN, 30, 32, 33, 36, 155, 179
Ashmore Reef, 47, 222
Association of Southeast Asian Nations. *See* ASEAN
asylum legislation. *See* human rights law; immigration law; Law on Foreign Relations
asylum seekers
 agency, 18, 20, 80–81, 240
 Australian attitudes to, 7, 9
 decision-making, 17, 19, 240
 financial aspects. *See* journeys, cost of; IOM, allowances; UNHCR, allowances
 journeys, 5, 10, 16, 64–71. *See also* journeys
 number in Indonesia, 54–55, 56
 origins, 7
 stories, 1–4, 10, 19–20, 61–64, 73, 79, 80–81, 109–10, 111–12, 130–31, 134, 237–38
 See also refugees; transit migrants
Australia
 aid to Indonesia, 48, 75, 155, 180, 185
 border control expenditure, 179
 as destination country, 7
 funding of migrant management, 195, 241. *See also* IOM, Australian contributions

- migration policies, 7–9, 46–48, 177–97
 pressure on Indonesia, 84, 154–55, 178, 179–80, 183, 190, 241–42
 refugee intake, 7, 189
 Australia–Indonesia Agreement on Maintaining Security, 181
 Australia–Indonesia relations, 171–72, 177–207
 Australian Customs and Border Protection Service, 141, 180
 Australian Department of Immigration and Border Protection, 142
 Australian Federal Police, 72, 140, 162, 180
 Australian Maritime Safety Authority, 170
 Australian Navy, turnbacks, 47, 169–70, 172, 184, 187, 192, 194–95, 197, 204–5
 Australian Prime Ministers.
 See Abbott; Gillard; Howard; Rudd
 Ayoub, Hasan, 201
 Azad, Sayeed Abbas, 203–4, 224–26
- B**
- Badan Narkotika Nasional, 103
 Badan SAR Nasional. *See* Basarnas
 Bahrami, Said Mir, 102–3
 Bali bombings, 184
 Bali Process, 122–23, 183–84, 188
 Balikpapan, 143
 Barsanas, 72, 151, 170, 171
 Batam, 69, 143
 Besar, Amir, 226, 227
 Bintan, 35, 52, 187
 Bishop, Julie, 192, 194–95, 196
 boat people. *See* Indochinese refugees;
 Vietnamese refugees
 boats
 arrivals, in Australia, 153
 crews, 1, 163, 197–98, 220–23
 interceptions. *See* interception, of
 boats
 of people-smugglers, 220–21
 purchase scheme, 192
 sabotage, 169, 222–23
 strandings, 1–2, 4, 222
 borders, Indonesian, 64–65, 152
 control, 64–68, 152, 166–70
 security, IOM training, 136, 139–40
 breakouts. *See* escapes
 bribery, 67, 73, 80, 82–83, 96, 215–16, 229
- C**
- Cambodian refugees, 31, 100
 Caritas Indonesia, 45
 cartoon wars, 185–86, 193
 CAT. *See* Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment
 Chaudhry, Masood Ahmed, 201
 Christmas Island, 70, 167, 170, 187, 202, 222, 229, 238
 Church World Service, 98, 101–2, 110–11, 123
 Cipayang, 94, 104
 Cisarua, 2–3, 4, 51, 94, 101, 104, 107, 109, 111
 civilian informants, Indonesian, 72, 80, 169, 192
 coastal communities, information campaigns, 140–42, 169
 community housing schemes, 92–93, 108
 Comprehensive Plan of Action, 30, 36–40, 56
 Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, 156, 157–58

Coordinating Desk for Handling
 People-Smuggling, Refugees and
 Asylum Seekers. *See* P2MP2S
 corruption. *See* bribery;
 embezzlement; extortion; guards;
 immigration officers; military
 officers; police
 CPA. *See* Comprehensive Plan of
 Action
 CWS. *See* Church World Service

D

data-gathering, on transit migrants,
 142
 de Crespigny, R. *The People Smuggler*,
 28n11
 deaths
 in custody, 79
 at sea, 8, 27n2, 36, 47, 112, 164,
 170–71, 183, 189, 191, 192–93,
 202, 204, 229
 depression. *See* mental illness
 Desk Penangan Penyelundupan
 Manusia, Pengungsi dan Pencari
 Suaka. *See* P2MP2S
 destination country, choice, 6–7, 17,
 238
 detention
 in Indonesia, 61–86
 regulation, 74–75, 83–84, 121
 detention centres, 21, 73, 75–77
 and IOM, 143–44
 operating procedures, 143–44
 UNHCR criticism, 121
See also refugee-processing centres
and names and locations of
centres, eg Kalideres; Nauru
 disaster relief, Australian, 185
 disease
 in detention centres, 76
 in local communities, 97
 drug trafficking, 102–3

E

East Timor. *See* Timor Leste
 economic migration, 13, 14, 18, 36,
 152–53
 education, access to, 97–99
 el-Jenabi, Ali. *See* Al Jenabi, Ali
 embezzlement, in detention centres,
 78
 employment, prohibition on, 99, 101
 English language classes, 98
 entry modes. *See* arrival
 escapes, from detention, 41, 73, 79–80,
 228
 espionage. *See* intelligence sources;
 phone-tapping espionage
 European Union
 migration policies, 12, 14, 145–46,
 154
 refugee acceptance rates, 14
 Expert Panel on Asylum Seekers, 189,
 198, 204
 extortion, in local communities, 95–96
 extradition, of people-smugglers.
See people-smugglers, extradition

F

families, detention of, 77
 female asylum seekers, 51, 109
 food, in detention centres, 77–78
 FPI. *See* Front Pembela Islam
 fraudulent documents, 66, 67, 68
 Front Pembela Islam, 107

G

Galang Island, 29–30, 32, 34–41, 56
 Gillard, Julia, 8, 46, 153, 188
 guards, corruption, 73, 78, 82–83

H

Habibie, Bacharuddin Jusuf, 157–58,
 182
 Hazara. *See* Afghans

- health care, access to, 96–97
 Heydarkhani, Ali Khorram, 202
 housing, availability and cost, 93
 Houston, Angus, 189
 Houston Panel. *See* Expert Panel on
 Asylum Seekers
 Howard, John, 46, 181–86, 205
 human rights
 and detention centres, 83–84, 144
 IOM violation, 144
 law, 158
 hunger strikes, 50, 56, 81–82
- I**
- ICCPR. *See* International Covenant on
 Civil and Political Rights
 ICEM, 35
 illegal entry, penalties for, 74
 immigration detention centres.
See detention centres
 immigration law, Indonesia, 156–60
See also Law on Immigration
 immigration officers, corruption, 166
 training of, 139–40
 income generation, of transit
 migrants, 99–103
 Indochinese refugees, 30–33, 36, 157
 Indonesia
 emigration, 152–53
 human rights in, 155, 158
 migration policies, 146, 150–51,
 153–54, 241, 242
 tolerance of transit migrants, 150,
 239, 241
 as transit country, 7, 9–12, 15,
 29–56, 91–92, 149–73, 242–43
 transit hotspots, 20, 65
 Indonesia–Australia relations, 171–72,
 177–207
 Indonesian Law on Immigration.
See Law on Immigration
 Indonesian Presidents, 42
See also Habibie; Soeharto;
 Sukarnoputri; Wahid; Widodo;
 Yudhoyono
 Indonesian Red Cross. *See* Palang
 Merah
 Indonesian workers, in Malaysia, 69
 intelligence sources, 72, 192, 193, 194
 interception, of boats, 46, 47, 52–53,
 169, 194–95, 204–6
See also Australian Navy, turn-backs
 interethnic difference, effect of, 50
 interethnic discord, 103
 interethnic solidarity, in detention, 81
 interethnic support, 93–94
 INTERFET, 181
 Intergovernmental Committee for
 Migration. *See* ICEM
 International Conference on
 Indochinese Refugees, 36
 International Convention on Search
 and Rescue, 170, 171
 International Convention relating to
 the Status of Refugees.
See Refugee Convention
 International Covenant on Civil and
 Political Rights, 74, 156
 International Force for East Timor.
See INTERFET
 International Organization for
 Migration. *See* IOM
 interpreters, 3, 126
 IOM, 12, 39, 46, 48, 72, 75, 78, 82, 91,
 96, 118–20, 133–44, 145, 243
 allowances, 77, 99–100, 220, 224
 Australian contributions, 137, 143,
 194, 241, 243
 budget in Indonesia, 137–38
 criticism of, 136–37
 donors, 137
 funding police operations, 142–43
 and human rights, 144
 relationship with UNHCR, 123–24

- Iran, refugee toleration, 43
- Iranians, 42, 49, 50, 51, 66, 102, 104, 191, 226–27
- Iraq, US invasion of, 49
- Iraqis, 43, 49, 50, 51
- irregular maritime arrivals. *See* boats, arrivals
- irregular migration, countermeasures, 139–44
- Islamic Defenders Front. *See* Front Pembela Islam
- J**
- Jakarta Centre for Law Enforcement Cooperation, 184–85
- Jakarta Declaration on Addressing Irregular Movement of Persons, 191
- Jaya Lestari*, 52, 187
- JCLEC. *See* Jakarta Centre for Law Enforcement Cooperation
- Jesuit Refugee Service, 82, 98, 101
- Jillary, Timotius Omid Hussein Ali, 226–27
- Joint Declaration on Comprehensive Partnership, 185
- Jordan, as transit country, 43
- journeys
- Afghanistan to Indonesia, 61–64, 224, 227
 - cost of, 1, 7, 62, 69, 101, 213–14, 216
 - Indonesia to Australia, 221–22
 - Myanmar to Indonesia, 70
 - Somalia to Australia, 2, 6–7
 - Sri Lanka to Indonesia, 70
- JRS. *See* Jesuit Refugee Service
- K**
- Kalideres detention centre, 82, 143
- kawin sirih*, 106–7, 228, 232
- khat* cultivation and use, 103
- Komisi Nasional Hak Asasi Manusia.
See Komnas HAM
- Komnas HAM, 83–84
- Kupang, 48, 63, 76, 77, 78, 80, 81, 82–83
- Kurds, 43
- L**
- labour migrants, in Malaysia, 69
- labour migration, from Indonesia, 152, 178
- Lauhenapessy, Abraham, 231–32
- law enforcement, Indonesian, 71–72, 162–66
- Law on Foreign Relations (Indonesia), 158
- Law on Human Rights (Indonesia), 158
- Law on Immigration (Indonesia), 74, 154, 159–60, 161, 166, 223, 227, 242
- LBH. *See* Lembaga Bantuan Hukum Legal Aid Institute. *See* Lembaga Bantuan Hukum
- Lembaga Bantuan Hukum, 127
- Libyans, 87n6
- length of stay, in Indonesia, 90–91
- local communities, accommodation in, 92–114
- local populations, 50
- income levels, 100
 - information campaigns, 140–42
 - interactions with, 105–9, 111
 - underemployment, 99, 101
- Lombok, 1, 63
- See also* Mataram
- Lombok Treaty. *See* Agreement on the Framework for Security Cooperation
- M**
- Mahmood, Javaid, 228, 229, 232–33

- Makassar, 50, 77, 117, 195, 222
- Malaysia, 31, 51, 70, 205
immigration laws, 69
"redirection policy", 35–36
as transit country, 66, 67–69
- Malaysia–Australia agreement, 188–89
- Management and Care of Irregular Immigrants Project, 143–44
- mandatory detention, 46, 197
- mandatory reporting, of registered asylum seekers, 95
- Manus Island, Papua New Guinea, 8, 46, 186, 190, 191, 241
- maritime incidents, 8, 164, 165, 170–72, 189, 191, 192–93, 222, 229
See also boats, strandings; deaths, at sea; *Jaya Lestari*; *Oceanic Viking*; *Mimosa Bone*; SIEV X; *Tampa* affair
- marriage. *See kawin sirih*
- Mataram, 48–51, 56
- MCIIIP. *See* Management and Care of Irregular Immigrants Project
- mental illness, 82, 97
- Merak, 187
- Middle Eastern refugees, 42–44, 87n6
See also Afghans; Iranians; Iraqis
- migrant management
Australian funding, 195, 241
externalization, 8, 46–47, 145–46, 180, 182, 199–200
and IOM, 133–44, 243
vs. protection, 136, 144
- migrant-centred perspective, 10
- migration, 5
flows, 11, 152
control of, 35, 36, 47, 136
securitization of, 146, 150–51, 162, 242
See also economic migration; labour migration
- military officers, corruption, 164, 165
- Mimosa Bone*, 184
- mixed migration flows, 13–14, 15
- monitoring, of communities, 94–96
- Morrison, Scott, 193
- Museum Pulau Galang, 41
- Muslim solidarity, 69, 103–5
- N**
- Natalegawa, Marty, 190, 191, 192, 194, 196, 204
- National Action Plan for Human Rights in Indonesia.
See RANHAM
- National Human Rights Commission (Indonesia). *See* Komnas HAM
- Natuna, 31, 35
- Nauru, 8, 46, 50, 56, 186, 190, 191, 241
- Noor, Sajjad Hussain, 202–3
- O**
- Oceanic Viking*, 52–53, 187
- offshore processing, 8, 9, 46–47, 190, 199–200
See also migrant management, externalization; refugee-processing centres
- onward migration, 118–119
- Operasi Halau, 35
- Operation Relex, 47, 204
- Operation Sovereign Borders, 8, 204, 230
- overcrowding, in detention centres, 76
- P**
- P2MP2S, 162
- P3V, 33, 37–38
- Pacific Solution, 45–48, 146, 186
- Pacific Solution II, 8, 190–91, 199, 240
- Pakistan
refugee toleration, 43, 59n21
as transit country, 61–62

- Pakistanis, 95, 108, 201, 225, 228, 233
- Palang Merah, 45, 123
- Panita Pengelolaan Pengungsi
Vietnam. *See* P3V
- passports, 66
- people smugglers, 3–4, 21, 62, 163,
190, 212–13, 223–34
detention in Australia, 197–99
extradition to Australia, 103,
200–204, 225
prosecution of, 163–66, 197–99, 225,
227, 229
- people-smuggling, 45, 102–3, 209–34
countermeasures, 141–42, 162–63,
182
criminalization, 160–62, 203
earnings from, 213–16, 227, 228–29
networks, 211, 212, 231
penalties, 161, 164–66, 197–98, 223,
225, 227, 229
- Philippines, 32, 35, 57n6
- phone-tapping espionage, 193–94
- PICs. *See* public information
campaigns
- police
corruption, 164–65
IOM funding, 142–43
IOM training, 136, 139–40
levels of trust, 96
UNHCR training, 121
- poverty, in Indonesia, 152
- presidential authority, 158
- prostitution, 102
- protection
of asylum seekers, 119–20, 145–46,
242–43
and international law, 64, 86n4, 239
vs. migrant management, 136, 144
- protests, 117–18
in detention centres, 81
See also hunger strikes; suicide
attempts
- psychological counselling, 82, 97
- public information campaigns,
140–42, 221
- Pulungan, Imanuel, 166
- Puncak, 94, 95, 97, 98, 101, 104, 106,
107–9, 111, 218–19, 224, 239
- Q**
- Quassey, Abu, 200–201
“queue-jumpers”, 9
- R**
- RANHAM, 83, 122
- RCA. *See* Regional Cooperation
Agreement
- RCF. *See* Regional Cooperation
Framework
- refoulement*, 120, 158, 172, 242
- refugee acceptance rates, 7, 14
- refugee card. *See* UNHCR,
documentation
- Refugee Convention, 9, 31, 43, 87n17
Australian violation, 205
Indonesia’s failure to ratify, 11, 15,
74, 84, 120, 121–22, 155, 156,
242
- refugee status determination, 37–39,
45, 49, 63, 125–29, 146, 158, 190,
220
- refugee-processing centres, 29, 30, 32,
33–41, 44, 199–200
See also detention centres
- refugees, global numbers, 51
in Indonesia, 51–52, 53–54, 127
in Malaysia, 31, 51
in Thailand, 31, 51
- refusal of entry, to Indonesia, 67–68
- regional cooperation, 122–23, 146,
183–86
- Regional Cooperation Agreement,
138–39

- Regional Cooperation Framework, 188
- Regional Cooperation Model, 182
- Reinforcing Management of Irregular Migration, 139–40
- rejected asylum seekers, 40–41, 50–51, 131–35, 211, 224, 226, 228
- Rencana Aksi Nasional Hak Asasi Manusia Indonesia.
See RANHAM
- repatriation, 4, 49, 50–51, 131–35, 144–45
- of Vietnamese, 37, 40–41, 58n16
- resettled refugees, as people-smugglers, 211, 219
- resettlement, 18, 28n13, 51, 127, 128–31, 144–45, 241
- countries, 40, 130
- of Indochinese, 31, 35, 40
- of Sri Lankans, 52, 53
- of Vietnamese, 39–40
- Riau Archipelago, 20, 69
- RMIM. *See* Reinforcing Management of Irregular Migration
- Rohingya, 51, 70, 79, 104–5
- Rote Island, 48, 221
- Rudd, Kevin, 8, 48, 52, 53, 186–88, 190
- rudenim*. *See* detention centres
- Rukmakmur, Amin, 164–65
- rumah detensi imigrasi*. *See* detention centres
- S**
- sabotage, of boats. *See* boats, sabotage
- Said Mir Bahrami. *See* Bahrami, Said Mir
- Sajjad Hussain Noor. *See* Noor, Sajjad Hussain
- SATGAS, 71, 162–63
- Sayed Abbas Azad. *See* Azad, Sayeed Abbas
- Schengen Area, 154
- schooling. *See* education
- search and rescue, 170–71
- securitization of migration.
See migration, securitization
- security levels, in detention centres, 78–79, 80
- segregation, in detention centres, 76–77
- Semarang, 143, 184
- sermons, in information campaigns, 141–42
- Shia–Sunni divide. *See* Sunni–Shia divide
- SIEV X, 170, 183
- SIEVs, 47
- Situbondo, 50
- Soeharto, President, 157
- Somalis, 1–4, 6–7, 26n1, 27n6–7, 51, 117–18, 144
- spying affair. *See* phone-tapping espionage
- Sri Lankans, 51, 52–53, 70
- “stuckedness”, 17, 18, 90
- effect on asylum seekers, 113, 239–40
- Sudanese, 51
- suicide attempts, 82
- Sukabumi, 73, 232
- Sukarnoputri, Megawati, 183, 185
- Sulawesi, 220
- Sumba, 199–200
- Sumbawa, 1, 4
- Sunni–Shia divide, 50, 103–4
- sur place* principle, 37, 57n10
- suspected illegal entry vessels.
See SIEVs
- Syria, as transit country, 43
- T**
- Tamil refugees. *See* Sri Lankans

Tampa affair, 45–46, 182
 Tanjung Pinang, 52, 81, 143
tante-tante, 102
 Tara Island, Philippines, 32, 57n2
 Taylor, J. “Between the Devil and the Deep Blue Sea”, 28n11
 territory violations, 194–95, 197
 Thailand, 31, 51, 67, 68, 201
 Timor Leste, 42, 181–82, 188
 Timorese refugees, 42, 58n20
 tow-backs. *See* Australian Navy, turnbacks
 transit countries, 5, 7, 10–12, 16–17, 151–55
 transit migrants, 5–6, 10, 15, 238–41
 interviewing, 20–24
 knowledge of Indonesia, 149–50
 language skills, 22
 See also asylum seekers; refugees
 transit migration
 definition, 12–13, 15–18
 Eurocentric perceptions, 13–15
 travel documents, 66, 67, 68, 132
 Turkey, as transit country, 62
 turnbacks
 of Vietnamese, 35, 57n7
 See also Australian Navy, turnbacks

U

unaccompanied minors, 1–4, 51, 61–64, 98, 108, 109–12, 189, 224, 227–28
 allowances, 110
 detention of, 77, 110
 minors, shelters for, 110–11
 underage people-smugglers, 197–99, 220
 UNHCR, 33, 39, 43–45, 91, 96, 98, 110, 117–33, 144, 158–59, 243
 allowances, 3, 99
 documentation, 126

donors, 124
 Indonesia budget, 124
 registration with, 2, 68, 125–26, 220
 refugee status determination
 interviews, 126
 United Nations Convention on the Rights of the Child, 110
 United Nations High Commissioner for Refugees. *See* UNHCR
 United States, and Vietnamese refugees, 31
 unregistered marriage. *See* kawin sirih
 unregistered migrants, 92, 93, 95, 108

V

victim-offenders, people-smugglers as, 233
 Vietnam Conflict, 30, 31
 Vietnamese refugees, 30–31, 34–35, 37
 violence
 in local communities, 107, 108–9, 111
 See also abuse, in detention centres; deaths, in custody
 visas
 Australian, 153, 238
 Indonesian, 66, 191
 Malaysian, 66, 87n6

W

Wahid, Abdurrahman, 182
 West Papua, 42
 West Papuan refugees, 185–86
 Widodo, Joko, 122, 196, 197, 207
 Wirajuda, Hassan, 181, 195
 wives, Indonesian, 106–7, 146n15, 232–33
 women. *See* female asylum seekers

X

xenophobia, 106

Y

Yayasan Pulih, 123

youth. *See* unaccompanied minors;
underage people-smugglers

Yudhoyono, Susilo Bambang, 52, 158,
185, 187, 188, 190, 193, 194, 196