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"Good Coup" Gone Bad

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"Good Coup" Gone Bad

Thailand's Political Developments since Thaksin's Downfall

edited by Pavin Chachavalpongpun



INSTITUTE OF SOUTHEAST ASIAN STUDIES SINGAPORE

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FOREWORD

Even at the best of times Thai politics has not been easy to understand, and now, late in the reign of a revered and activist monarch, it is even more difficult to comprehend. Constitutions, sometimes written by the winning side that has taken power by extra-constitutional means, come and go with astonishing frequency. Since the end of the absolute monarchy in 1932 military coups have intervened so frequently (eighteen times) that regime change by force seems to be an integral part of the political process. Bloodshed often attends Thailand's political struggles. In the past four decades, the military has taken its arms into the streets several times, and national elections see a fair number of vote canvassers and journalists murdered. Little wonder that turbulence, polarization and violence describe Thai politics all too well.

The motivation for the army to cut short the electoral cycle is its self-appointed responsibility to protect the monarchy if it deems the supreme institution to be threatened. The army is jealous of its prerogatives especially with regard to promotions in the upper echelon of the officer corps. Wary of the slightest political interference, it insists on control over its own line management. Thai governments that have attempted to reform the military's relationship with the parliamentary system have been promptly dispatched, as happened in 1991 and 2006. As a result of the violent crackdown and arson attacks in Bangkok in April–May 2010, the army's reputation briefly plummeted, but this was reversed by its civic activism in offering a helping hand to communities affected by the floods in late 2011. Once again, the army proved its ability to adapt and respond to changed circumstances in a popular way.

The 1997 constitution, which was abrogated in 2006, may have been as flawed as its critics have charged, but it held promise. Crafted during the 1997 Asian financial crisis after a string of shaky coalition governments,

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it aimed to reform the political system, curtail money politics and establish a strong executive. In response to the conditions for "good governance" attached to the IMF loan programme that aimed to lift the country out of the financial crisis, Thai public intellectuals seized on "good governance" and translated it as *thammarat*. For its architects and many of its advocates, the concept of *thammarat* would imbue politics and government with moral righteousness, truth and law. Good governance Thai-style was supposed to discipline the Thai state and create a legitimate space for civil disobedience against it.

Alas, as events unfolded, good governance Thai-style had an authoritarian strand as well as communitarian and liberal ones. Thaksin's massive electoral victory in 2005, which led to dominance of the parliament by his Thai Rak Thai party, attracted the charge that he had created a parliamentary dictatorship. Running the country as if he were running a corporation, as he once said, did not mean he would consult widely or nourish a participatory politics. The command-and-control style of leadership that he was comfortable with did not sit well with all constituencies and powerful interests. When reporting on his activities, the Thai-language press is fond of including his rank in the police force, Police Lieutenant Colonel, as if to remind readers of his background in the security services. Although Thaksin had phenomenal electoral success, his leadership style often smacked of anti-democratic methods.

The root meaning of democracy is empowerment of people. Like democracy everywhere it has flourished, Thai democracy had a rocky start and has suffered many setbacks. If dated from 1932, Thai democracy has had a mere eighty years to evolve. In its early decades, it was handed down from above, an elite project in which the people were asked to abide by certain rules in exchange for their citizenship. This democracy-from-above was more about bureaucratic control and the legitimacy of authoritarian government than about empowerment of people. Even in the relatively liberal period following a new constitution in 1974, democracy was propagated through manuals "taught" by officials in public education programmes. The liberal winds of this period subsided long ago, and nowadays, once again, democracy has been thwarted by state institutions, powerful interests, and elite attitudes that discount the value of rural and subaltern votes.

Many upper class Thais hold rural voters in contempt, even as they cling to mythical memories of village society as a haven of tranquillity Foreword xi

and self-reliance. Economic growth over the past generation has brought prosperity to many households, but it has also increased the inequalities. Class cleavages, the rural-urban divide, and regional disparities have given rise to new social forces that the political system in its present configuration is unable to accommodate. Yet, it is worth remembering that the mass mobilizations and street rallies that have captured international attention in the past two decades are not new. The political conflicts that escaped from the parliament as the People's Alliance for Democracy and the red shirts took their campaign into the streets from late 2005 have long featured in Thai politics.

The expert authors in this book have chosen to study the social forces and mass mobilizations unleashed by economic change against the backdrop of a familiar political system that has been dysfunctional since the 2006 coup. Mistranslated often as "constitutional monarchy", the official designation of the political system is best translated as "a democratic system headed by the king". In that literal translation lie both expectation and limitation. The fervent, pro-monarchy, ultranationalism that has gripped Thailand in recent years has pressured state institutions to remain vigilant about the kingdom's territorial integrity and sovereignty, a topic taken up by three essays on the Cambodian border dispute, the Deep South and the increase in surveillance by the security services in their pursuit of *lèse-majesté* cases.

It is striking that electoral politics has faded from view in this collection of essays. Political leadership also receives little attention, another sign of how the political system was damaged by the events of 2006. At the time of writing, Thai political development has arrived at a new normal condition described eloquently in the following pages. Who knows how long it will last?

Craig J. Reynolds Australian National University Canberra, July 2012

CONTRIBUTORS

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Nick Nostitz, originally a photographer, has followed closely the red/yellow conflicts since late 2005 with his camera. Not until 2008 has he begun to write articles on the subject more seriously, which could be found on the website *New Mandala*. He is the author of a series of books entitled *Red vs. Yellow, Volume 1: Thailand's Crisis of Identity* (2009) and *Red vs. Yellow, Volume 2: Thailand's Political Awakening* (2011). Currently, Nostitz is working on Volume 3 of the series, dealing more profoundly with the violent conflicts on 2010 and their impact on today's political life of Thailand.

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ABBREVIATIONS

ACD Asia-Dialogue Cooperation

ACMECS Ayeyawady-Chao Phraya-Mekong Economic Cooperation

Strategy

ASEAN Association of Southeast Asian Nations

CDA Constitution Drafting Assembly CDR Council for Democratic Reform

CEO Chief Executive Officer
CMC Cluster Munition Coalition
CNS Council for National Security
CPB Crown Property Bureau

CPMC Civilian-Police-Military Command

DAAD Democratic Alliance against Dictatorship

FBA Foreign Business Act

GBC General Border Committee
ICG International Crisis Group
ICJ International Court of Justice

ISOC Internal Suppression Operations Command

NESDB National Economic and Social Development Board

NLA National Legislative Assembly

NPP New Politics Party

PAD People's Alliance for Democracy

PPP People's Power Party

NRC National Reconciliation Commission

PTV People's Television

SBPAC Southern Border Provinces Administrative Centre SBPPPC Southern Border Provinces Peace Promotion Command

TRT Thai Rak Thai Party

UDD United Front for Democracy against Dictatorship UNESCO United Nations Educational, Scientific and Cultural

Organization