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ACHIEVING THE ASEAN ECONOMIC COMMUNITY 2015

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ACHIEVING THE ASEAN ECONOMIC COMMUNITY 2015

Challenges for Member Countries & Businesses

SANCHITA BASU DAS



First published in Singapore in 2012 by ISEAS Publishing Institute of Southeast Asian Studies 30 Heng Mui Keng Terrace Pasir Panjang Singapore 119614

E-mail: publish@iseas.edu.sg

Website: http://bookshop.iseas.edu.sg

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FOREWORD

The papers compiled in this volume were presented during the ASEAN Roundtable on 29 April 2010 and during a brainstorming session on 23 September 2010 by the ASEAN Studies Centre of the Institute of Southeast Asian Studies.

They examine, from the point of view of each of the member countries of the Association of Southeast Asian Nations (ASEAN), the prospects for achieving an ASEAN Economic community (AEC) by 2015, the target date set by ASEAN itself, and the obstacles in the way of its achievement.

No doubt, when 2015 comes around, whether at its beginning in January or its end in December or sometime in between, ASEAN will proclaim the AEC to have been achieved. In certain ways, it will be right. The AEC, like the two other pillars of the ASEAN Community — the Political-Security and the Socio-Cultural Communities — is a work in progress, and 2015, the year of its supposed achievement, is a mere aspirational goal rather than a hard-and-fast target.

However, the AEC Blueprint, which ASEAN adopted in 2007, contains specific quantifiable measures with clear timelines as milestones in the realization of a "single market and production base". The question in our minds today, and one that will surely be asked as 2015 approaches and in 2015 itself, is: have these milestones been attained? From the state's perspective, this question can be translated into: Has the required infrastructure been constructed? Have enough human resources been developed? Have the necessary institutions been built and are they operating effectively?

Perhaps more telling and pertinent are the questions pertaining to the business community, whether state-owned enterprises or the private x Foreword

sector. After all, it is business firms and individuals that trade and invest. Does the prospect of an AEC or its progress thus far figure in a firm's trading and investment decisions? Does the firm expect the AEC to lower transaction costs, attract investment, create jobs, increase incomes, increase competition, reduce prices, raise productivity?

Half of the chapters in this volume, which is edited by Sanchita Basu Das, lead economics researcher at the ASEAN Studies Centre, address these questions, albeit tentatively in some respects.

Apart from the chapters by ASEAN's Deputy Secretary-General S. Pushpanathan and by Sanchita Basu Das, the pieces in this volume are addressed to the situation in each individual ASEAN country. This is by design. It is also indicative of the fact that we do not yet consider Southeast Asia as one integrated economy, rather fragmented ones with their different regimes and rules.

Will we do so by 2015?

Rodolfo C. Severino Head, ASEAN Studies Centre, ISEAS Former Secretary-General, ASEAN

MESSAGE

For several years now the ASEAN Studies Centre of the Institute of Southeast Asian Studies has been working across the ASEAN community to urge and to support initiatives that are designed to move all of the ASEAN communities into a more common foundation. The work to date has produced many successes and has helped to open markets and to encourage continuing work by many people across the entire ASEAN community. As you read through the pages presented in this book you will see many of these successes.

I have been asked to comment briefly on the interest and attention this work has captured among the business sectors in ASEAN and across the region. Unfortunately, I fear that the business community, in many cases, is moving on without the value and the advantages that so many people have worked hard to try and create.

While the ASEAN community has worked to create a common platform for business, businesses themselves are essentially looking for the features and characteristics in a market that will best suit their individual business preferences. And many things have changed in the regional markets over the last years. When the ASEAN Vision 2020 was adopted in 1997, the markets in Asia looked very different to the business community. Most companies were then producing goods to be shipped back to home markets in the West, and only a few regional markets attracted serious sales interest from the global companies.

But Asian markets have now become the hottest markets in the world. Companies from all over the world clamour to capture a strong sales position in key Asian markets. The question of whether the market is in ASEAN or in another part of Asia is important primarily to the degree it provides sales or production opportunities for the businesses. And

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each business sector will find a different value to a different market. For example, while Indonesia is starting to produce coveted raw materials, China is developing high value customer markets in some of its major cities. Few people expected to see such trends emerge so quickly in Asia.

What does this mean for ASEAN? It means the nations must move even faster to enhance their markets, to develop them to the maximum extent, and to be prepared to keep up with new market demands. Businesses have to be more focused, must reach out further than they have before, and must move quickly to meet customer demands. And nations must recognize their potential and develop it to the maximum.

Nations in ASEAN need to work to understand the kinds of products they can produce at a competitive price. The skill levels of their workers are key to this, as is the infrastructure necessary to package, ship, and deliver the completed work product to its destination. As a region, ASEAN countries can work together across country borders to develop production chains, whereby one area with emerging skill levels produces a core part of a product, while a more-developed region produces the more sophisticated components of the product. With this breadth of skills, manufacturers from around the world could find new homes in ASEAN for their production operations.

The ASEAN community is important. These nations know how to work together and can enhance the entire region by recognizing each other's capabilities and by pulling together to enhance the collective business value of the critical companies and markets in each region.

Phillip Overmyer Chief Executive Singapore International Chamber of Commerce

PREFACE

The Association of Southeast Asian Nations (ASEAN) Vision 2020, adopted in December 1997, envisaged "a stable, prosperous and highly competitive ASEAN economic region in which there is a free flow of goods, services, investment and freer flow of capital, equitable economic development and reduced poverty and socioeconomic disparities" by the year 2020. To realize this, at the Ninth ASEAN Summit in October 2003, the ASEAN leaders signed the Declaration of ASEAN Concord II (Bali Concord II) aiming at an ASEAN Economic Community (AEC) as an end goal of its economic integration. Later, that deadline was brought forward to 2015.

ASEAN achieved a major milestone at the November 2007 ASEAN Summit in Singapore when its leaders adopted the AEC Blueprint, which laid out a road map to accelerate economic integration, and included action plans, targets, and timelines to facilitate the process. It became a binding declaration of commitments by all Member Countries. The blueprint is organized along the AEC's four main characteristics, namely:

- 1. a single market and production base;
- 2. a highly competitive economic region;
- 3. a region of equitable economic development; and
- 4. a region that is fully integrated into the global economy.

The highlights of the blueprint are shown in Box 1. The blueprint envisions ASEAN as internationally competitive and integrated in the global economy, with benefits for all ten ASEAN member countries.

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BOX 1: Main Highlights from the AEC Blueprint

I. Single Market and Production Base

5 core elements:

	Liberalization	Facilitation	
Free flow of goods Tariff and NTB elimination Synchronized external tariff alignment		Customs integration Standards and technical barriers to trade	
Free flow of services	Full market access and national treatment Remove substantially all restrictions on trade in services	Mutual Recognition Arrangements (MRAs) on professional services; professional exchange	
Free flow of investment	All industries and services incidental to these industries to ASEAN investors	Transparency; streamlined procedures, avoidance of double taxation; joint promotion	
Freer flow of capital	Relax capital control measures on intra- ASEAN portfolio investments	Harmonize capital market- standards; facilitate market driven efforts to establish exchange and debt market linkages	
Free flow of skilled labour	Remove discrimination on employment	Harmonization of standards in education and training; MRA on vocational training	

Priority Integration Sectors (PIS)

- Conduct a biannual review to monitor the status, progress, and effectiveness of the PIS road maps to ensure timely implementation
- Identify sector-specific projects or initiatives through regular dialogues or consultation with stakeholders, particularly the private sector.

Food, Agriculture and Forestry

- Enhance trade and long-term competitiveness of ASEAN food, agriculture, and forestry products
- Promote cooperation with international and regional organizations and private sector

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II. Competitive Economic Region

- Develop a competition policy
- Strengthen consumer protection
- Regional cooperation in intellectual property rights (IPRs)
- Regional cooperation in infrastructure development
- Complete network of bilateral agreements on avoidance of double taxation
- Promote electronic commerce (e-commerce)

III. Equitable Economic Development

- Accelerate the development of small and medium-sized enterprises (SMEs)
- Enhance the Initiative for ASEAN Integration (IAI) to narrow the development gap

IV. Integration into the Global Economy

- Achieve a coherent approach towards external economic relations, including its negotiations for free trade area (FTAs) and comprehensive economic partnerships (CEP) agreements
- Enhance participation in global supply networks

In view of the advanced target date, the AEC and its blueprint look ambitious and there is much to be done to achieve this goal. First, a single market and production base means a larger production and market place. This entails the removal of all kinds of trade barriers. While tariffs on intra-ASEAN trade have been lowered on paper, there still exist many non-tariff barriers to that trade. Secondly, to achieve a competitive economic region, the member countries have to develop their infrastructure. Thirdly, ASEAN is still grappling with the issue of the development divide, especially since the admission of Cambodia, Lao PDR, Myanmar, and Vietnam (CLMV). The CLMV countries need to narrow the gap dividing them from the ASEAN-6, that is, the earlier members, Brunei Darussalam, Indonesia, Malaysia, the Philippines, Singapore, and Thailand, so that they can participate more effectively in the AEC.

However, all this requires cooperation and coordination among different sectors of the economy. Each member country has to ensure that it should not lag far behind the others. The governments of ten countries need to take steps to continue domestic reform so as to comply with ASEAN commitments on time.

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In order to discuss the above, the ASEAN Studies Centre (ASC) at the Institute of Southeast Asian Studies (ISEAS) in Singapore along with the Konrad Adenauer Stiftung (KAS) convened the ASEAN Round Table 2010 on 29 April 2010 at the Shangri-La Hotel, Singapore. The objectives of the round table were to examine the state of readiness (or lack thereof) of the member countries for regional integration, and to determine the progress of each of them with regard to the four characteristics of the AEC. The round table also sought to define the national-level challenges that need to be addressed if ASEAN is to achieve an efficient economic community by 2015.

Private firms, both regional and multinational, are also important players in the process of regional integration. Until now ASEAN businesses have shown little or no interest in ASEAN developments. This may pose the greatest threat to realizing an AEC by 2015. To address this issue and more, the ASC conducted a brainstorming session on 23 September 2010 at ISEAS. The discussion looked at the challenges to ASEAN businesses and identified possible solutions. The session also recommended practical measures for facilitating trade and investment, and implementing ASEAN integration initiatives on the ground effectively.

Both the ASEAN Round Table 2010 and the brainstorming session gathered Southeast Asian experts from the region to discuss the current state of the member countries and businesses with respect to the goals of AEC by 2015. The round table had Dr S. Pushpanathan, Deputy Secretary-General of ASEAN for the AEC at the ASEAN Secretariat in Jakarta, as the keynote speaker, and he gave an account of ASEAN's readiness in achieving AEC by the target year, 2015. Thereafter, the sessions examined the progress in, or the challenges faced by, each member country in order to meet the objectives of the AEC. The later discussion looked at the ASEAN private sector to determine the extent of its involvement in the economic integration process. This includes both participation at the policymaking level and the utilization of various ASEAN economic agreements.

The vigorous discussions during both events constitute this volume's chapters. It begins with a brief introduction and summarizes the important observations made during the sessions. This is followed by country chapters by experts both on the economy and the private sector. The book concludes with the recommendations made in the discussions.

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I hope this book will help ASEAN stakeholders and other interested public members in understanding the current state of readiness of member countries and the private sector for regional integration. I hope that the policymakers benefit from the recommendations.

Sanchita Basu Das ASEAN Studies Centre, ISEAS, Singapore

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CONTRIBUTORS

Sanchita Basu Das is Lead Researcher for Economic Affairs at the ASEAN Studies Centre, Institute of Southeast Asian Studies, Singapore.

Pushpanathan Sundram is Deputy Secretary-General of ASEAN, the ASEAN Secretariat, Jakarta.

Ong Keng Yong is Director of the Institute of Policy Studies, Singapore.

Juliana Giam, at the time of writing, was Deputy Director, International Business Advisory, Global Business Division, Singapore Business Federation.

Rajah Rasiah is Holder of the Khazanah Nasional Chair of Regulatory Studies and Professor of Technology and Innovation Policy, University of Malaya.

Mahani Zainal Abidin is Chief Executive of the Institute of Strategic and International Studies, Malaysia.

Loh Geok Mooi is Senior Fellow at the Institute of Strategic and International Studies, Malaysia.

Nor Izzatina Abdul Aziz is Researcher at the Institute of Strategic and International Studies, Malaysia.

Raymond Atje is Head, Department of Economics, Centre for Strategic and International Studies, Jakarta.

The late Hadi Soesastro was Senior Economist, Centre for Strategic and International Studies, Jakarta.

Widdi Mugijayani is Researcher at the Centre for Strategic and International Studies, Jakarta.

xxii Contributors

Pratiwi Kartika is Researcher at the Centre for Strategic and International Studies, Jakarta.

Nipon Poapongsakorn is President, Thailand Development Research Institute, Thailand.

Eggaluck Suwannakarn is Senior Researcher at the Fiscal Policy Research Institute, Bangkok, and a guest lecturer at the University of the Thai Chamber of Commerce, Bangkok, Thailand.

Pisesporn Wasawong is Researcher at the Fiscal Policy Research Institute, Thailand.

Jenny D. Balboa is Supervising Research Specialist at the Philippine Institute for Development Studies, the Philippines.

Fatima Lourdes E. Del Prado is Research Specialist at the Philippine Institute for Development Studies, the Philippines.

Josef T. Yap is President, Philippine Institute for Development Studies, the Philippines.

Maureen Ane D. Rosellon is Senior Research Specialist at the Philippine Institute for Development Studies, the Philippines.

Lim Jock Hoi is Permanent Secretary, Ministry of Foreign Affairs and Trade, Brunei Darussalam.

Pushpa Thambipillai is Senior Lecturer, Department of Public Policy, Faculty of Business, Economics and Policy Studies, University of Brunei Darussalam.

Vo Tri Thanh is Vice-President, Central Institute for Economic Management, Hanoi, Vietnam.

Nguyen Anh Duong is Researcher at the Central Institute for Economic Management, Hanoi, Vietnam.

Chan Sophal is President of the Cambodian Economic Association, Phnom Penh, Cambodia.

Larry Strange is Executive Director of the Cambodia Development Resource Institute, Phnom Penh, Cambodia.

Pradeep Srivastava is Senior Regional Cooperation Specialist, Southeast Asia Department, Asian Development Bank, Manila, the Philippines.

Abbreviations

ABAC APEC Business Advisory Council

ACD ASEAN Cosmetic Directive

ACFTA ASEAN-China Free Trade Agreement

ACIA ASEAN Comprehensive Investment Agreement

ADB Asian Development Bank

AEC ASEAN Economic Community

AEGC ASEAN Experts Group on Competition AFAS ASEAN Framework Agreement on Services

AFTA ASEAN Free Trade Area AIA ASEAN Investment Area

AICO ASEAN Industrial Cooperation

AJCEP ASEAN-Japan Comprehensive Economic Partnership

AKFTA ASEAN-Korea Free Trade Agreement

APPS ASEAN Pioneer Project Scheme

APSC ASEAN Political-Security Community

ARI agriculture resource intensive

ASC ASEAN Studies Centre

ASCC ASEAN Socio-Cultural Community
ASEAN Association of Southeast Asian Nations
ASEAN-BAC ASEAN Business Advisory Council

ASEAN-BIS ASEAN Business and Investment Summit
ASEAN-CCI ASEAN Chambers of Commerce and Industry

ASW ASEAN Single Window

ASYCUDA Automated System for Customs Data ATIGA ASEAN Trade in Goods Agreement **xxiv** Abbreviations

BIMP-EAGA Brunei-Indonesia-Malaysia-Philippines-East ASEAN

Growth Area

BMSMED Bureau of Micro, Small and Medium Enterprise

Development (Philippines)

BRIC Brazil, Russia, India, China

CAB Civil Aeronautics Board (Philippines)
CAFTA China-ASEAN Free Trade Agreement
CBM coordinated border management
CBTA Cross-Border Transport Agreement
CECP common external commercial policy
CEP comprehensive economic partnerships
CEPT common effective preferential tariffs

CGIF Credit Guarantee and Investment Facility

CLM Cambodia, Laos, Myanmar

CLMV Cambodia, Laos, Myanmar, and Vietnam CMIM Chiang Mai Initiative Multilateralization

CTAS Custom Transit System

DEPD Department of Economic Planning and Development

(Brunei)

EMU European Monetary Union

EPIRA Electric Power Industry Reform Act (Philippines)
ERIA Economic Research Institute for ASEAN and East Asia

FDI foreign direct investment

FINL Foreign Investment Negative List FTA Initiative for ASEAN Integration

GATS General Agreement on Trade in Services
GDCE General Department of Customs and Excise

GEL general exclusion list

GMS Greater Mekong Subregion

GSP Generalized System of Preferences

HCI human capital intensive
HDI human development index
IAI Initiative for ASEAN Integration

ICT information and communication technology
IFC World Bank's International Finance Corporation
IJEPA Indonesia-Japan Economic Partnership Agreement

Abbreviations xxv

IPR intellectual property rights

ISEAS Institute of Southeast Asian Studies JETRO Japan External Trade Organization

JICA Japan International Cooperation Agency

JMC Japan Machinery Center for Trade and Investment

KAS Konrad Adenauer Stiftung

KLBI Klasifikasi Baku Lapangan Usaha Indonesia - Standard

classification of business fields

KPPU Komisi Pengawas Persaingan Usaha - Commission for

the Supervision of Business Competition (Indonesia)

LDC least developed countries

LPP Laos Pilot Project

MAFF Ministry of Agriculture, Forestry and Fisheries (Cambodia)

MEF Ministry of Economy and Finance (Cambodia)

MFN most favoured nation

MIME Ministry of Industry, Mines and Energy (Cambodia)

MITI Ministry of Trade and Industry (Malaysia)

MNC multinational corporation

MRAs mutual recognition arrangements

MRI mineral resource intensive

NCTFC National Cross-Border Transport Facilitation Committee

NEM New Economic Model (Malaysia) NEP New Economic Policy (Malaysia)

NSW National Single Window

NTBs non-tariff barriers NTMs non-tariff measures PAL Philippines Airlines

PIC/S Pharmaceutical Inspection co-operation Scheme

PIS priority integration sectors

PLDT Philippine Long Distance Company

PMP Privatization Master Plan R&D research and development

RGC Royal Government of Cambodia

ROO rules of origin

SBF Singapore Business Federation

SEZ special economic zones

xxvi Abbreviations

SMEs small and medium enterprises

SOE state-owned enterprise
SPS sanitary and phytosanitary

TAFTA Thailand-Australia Free Trade Agreement

TBT technical barriers to trade
TI technology intensive

TTF transport and trade facilitation
ULI unskilled-labour intensive
WTO World Trade Organization