Reproduced from Getting Organized in Vietnam: Moving in and around the Socialist State, edited by Benedict J. Tria Kerkvliet, Russell H.K. Heng, and David W.H. Koh (Singapore: Institute of Southeast Asian Studies, 2003). This version was obtained electronically direct from the publisher on condition that copyright is not infringed. No part of this publication may be reproduced without the prior permission of the Institute of Southeast Asian Studies. Individual articles are available at http://bookshop.iseas.edu.sg http

Getting Organized in Vietnam

The **Institute of Southeast Asian Studies (ISEAS)** was established as an autonomous organization in 1968. It is a regional research centre for scholars and other specialists concerned with modern Southeast Asia, particularly the many-faceted problems of stability and security, economic development, and political and social change. The Institute's research programmes are the Regional Economic Studies (RES, including ASEAN and APEC), Regional Strategic and Political Studies (RSPS), and Regional Social and Cultural Studies (RSCS).

ISEAS Publications, an established academic press, has issued more than 1,000 books and journals. It is the largest scholarly publisher of research about Southeast Asia from within the region. ISEAS Publications works with many other academic and trade publishers and distributors to disseminate important research and analyses from and about Southeast Asia to the rest of the world.

The **Vietnam Update** is a series of annual conferences that focus on recent economic, political and social conditions in Vietnam and provide in-depth analysis on a theme of particular relevance to Vietnam's socioeconomic development. In recent years, the Vietnam Update has been organized in conjunction with ISEAS.

The Research School of Pacific and Asian Studies (RSPAS) is Australia's pre-eminent centre for research and postgraduate training on the Asia-Pacific region. Priority areas of the School are Southeast Asia, Northeast Asia and the Southwest Pacific. There are nine major disciplines represented in the School: Anthropology, Archaeology, Economics, History, Human Geography, International Relations, Linguistics, Political Science and Strategic & Defence Studies. One of the four original research schools that formed The Australian National University when it was established in 1947, RSPAS has maintained a strong record of research excellence.

Getting Organized in Vietnam Moving in and around the Socialist

edited by

| Benedict J. Tria Kerkvliet | Russell H.K. Heng | David W.H. Koh

15515

INSTITUTE OF SOUTHEAST ASIAN STUDIES **SINGAPORE**

First published in Singapore in 2003 by Institute of Southeast Asian Studies 30 Heng Mui Keng Terrace Pasir Panjang Singapore 119614

Internet e-mail: publish@iseas.edu.sg *World Wide Web:* http://bookshop.iseas.edu.sg

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted in any form or by any means, electronic, mechanical, photocopying, recording or otherwise, without the prior permission of the Institute of Southeast Asian Studies.

© 2003 Institute of Southeast Asian Studies, Singapore

The responsibility for facts and opinions in this publication rests exclusively with the editors and contributors and their interpretations do not necessarily reflect the views or the policy of the Institute or its supporters.

ISEAS Library Cataloguing-in-Publication Data

Getting organized in Vietnam: moving in and around the socialist state/edited by Benedict J. Tria Kerkvliet, Russell H.K. Heng and David W.H. Koh.

- 1. Associations, institutions, etc.—Vietnam.
- 2. Non-governmental organizations—Vietnam.
- 3. Labor unions—Vietnam.
- 4. Social service—Vietnam.
- 5. Vietnam—Economic conditions
- 6. Vietnam—Politics and government—1975-
- I. Kerkvliet, Benedict J.
- II. Heng, Russell H.K. (Russell Hiang-Khng)
- III. Koh, David W.H. (David Wee Hock)

JQ824 G39 2003

ISBN 981-230-165-8 (soft cover) ISBN 981-230-235-2 (hard cover)

Typeset by International Typesetters Pte Ltd Printed in Singapore by Seng Lee Press Pte Ltd

Contents

Pref	ace	vii
Abb	reviations	ix
Cor	oduction: Grappling with Organizations and the State in attemporary Vietnam edict J. Tria Kerkvliet	1
1	From Fence-Breaking to Networking: Interests, Popular Organizations, and Policy Influences in Post-Socialist Vietnam	25
	Thaveeporn Vasavakul	
2	Business Associations and Policy-Making in Vietnam Jonathan R. Stromseth	62
3	NGOs and Highland Development: A Case Study in Crafting New Roles Michael L. Gray	110
4	The Disabled and Their Organizations: The Emergence of New Paradigms Ivo Vasiljev	126
5	Authoritarian Governance and Labour: The VGCL and the Party-State in Economic Renovation Fig. Hansson	153

6	The Relationship between Civic and Governmental Organizations in Vietnam: Selected Findings Joerg Wischermann and Nguyen Quang Vinh	185
7	Donors, Local Development Groups and Institutional Reform over Vietnam's Development Decade Scott Fritzen	234
Index		271
About the Contributors		275

Preface

Beginning in 1990, the Australian National University (ANU) has been holding its series of Vietnam Update conferences almost every year. The chapters in this volume began as papers presented at the Vietnam Update 2001 held at the Institute of Southeast Asian Studies (ISEAS) in Singapore on 19–20 November. The theme of that particular Update was "Governance in Vietnam: The Role of Organizations".

By the time of the Vietnam Update 2003, there would have been 10 conferences, each focused on a particular theme. Over the years, the Update has looked at agriculture, education, law, civil society, mass media, urban culture, local government, and social differentiation, to name just a few of the themes. Conference proceedings have resulted in eight publications (books and monographs). The specialized nature of ANU's Vietnam Update is its hallmark, attesting to a capacity to draw on a critical mass of experts, both Vietnamese and non-Vietnamese, to explore specific topics. It also underlines the university's long record in researching Vietnam.

The 2001 Update was the first time the conference left the shores of Australia. Holding the conference in Singapore tapped into the island's strategic location in the region and drew a greater attendance from people working in Vietnam and other Southeast Asian countries. Since then, ISEAS has continued to co-host the conference in Canberra in 2002 and 2003. This book underlines how fruitful this ANU-ISEAS collaboration has been. More titles will be available when the volumes from the 2002 and 2003 Updates are published.

Finally, we would like to thank all those who funded the Vietnam Update 2001: the Australian Agency for International Development (AusAID), ISEAS and the ANU's Research School of Pacific and Asian

Studies. We are also grateful to staff members of both ANU and ISEAS who rendered invaluable organizational, editorial, and secretarial support.

Organizing Committee, Vietnam Update 2001
Professors Benedict J. Tria Kerkvliet and David G. Marr,
Research School of Pacific and Asian Studies, ANU
Drs Russell H.K. Heng and David Koh,
Institute of Southeast Asian Studies

Abbreviations

AIC Association of Industry and Commerce, later UAIC,

Hoi Cong Ky Nghe Gia

AIDS acquired immune deficiency syndrome

AusAID Australian Agency for International Development AVF Association of Vietnamese Folklorists, Hoi Van Nghe

Dan Gian Viet Nam

CCRD Centre for Rural Communities Research and

Development, Trung Tam Nghieu Cuu va Phat Trien

Cong Dong Nong Thon

CDB Commune Development Boards

CGOP Committee for Government Organization and Personnel

(since mid-2001, the Ministry for Home Affairs)

CHESH Centre for Human Ecology Studies of Highlands, Trung

tam nghien cuu sinh thai nhan van vung

CIEE Council on International Educational Exchange

CIEM Central Institute of Economic Management, Vien Nghien

Cuu Quan Ly Kinh Te Trung Uong

CIRD Centre for Indigenous Knowledge Research and

Development, Trung tam nghien cuu kien thuc ban

dia va phat

CMEA Council for Mutual Economic Assistance

CRES Centre for Resource Management and Environmental

Studies

DOLISA Department of Labour, War Invalids and Social Affairs

Eco-eco Institute of Ecological Economy
EIU Economist Intelligence Unit

FAO Food and Agriculture Organization

FDI foreign direct investment

GDP gross domestic product

GRINGOS government-run-and-inspired NGOs

HEDO Highland Educational Development Organization

HIV human immunodeficiency virus

HUAIC Hanoi Union of Associations of Industry and Commerce,

Hiep Hoi Cong Thuong Thanh Pho Ha Noi

HVO Health Volunteers Overseas

ICCO Interchurch Organization for Cooperation and

Development

IPF indicative planning figure

IPM Integrated Pest Management (an FAO programme)

LDG local development group

LPDI Law on Promotion of Domestic Investment
MARD Ministry of Agriculture and Rural Development
MOLISA Ministry of Labour, War Invalids and Social Affairs
MOSTE Ministry of Science, Technology and Environment

NASC National Assembly Standing Committee

NCCD National Coordination Committee of Disability NEDCEN Non-state Economic Development Centre

NEZ New Economic Zone

NGO non-governmental organization, co quan phi chinh phu

ODA overseas development assistance

ODTA Office of Disability Technical Assistance
PACCOM People's Aid Coordinating Committee
PAM Programme Alimentaire Mondiale

PDP Progress of Disabled People (of Hoi An), Tien Bo Nguoi

Khuyet Tat Hoi An

PO peoples' organization PWDs people with disabilities

RDSC Rural Development Services Centre
RIDEF Rural Infrastructure Development Fund
RIDU Rural Infrastructure Development Unit
SAP-VN Social Assistance Program for Vietnam

SOEs state-owned enterprise SPC State Planning Committee

TEW Towards Ethnic Women, Trung tam huong toi phu nu

dan toc thieu so

UAIC Union of Associations of Industry and Commerce,

formerly AIC, Hiep Hoi Cong Thuong Thanh Pho Ho

Chi Minh

UNCDF United Nations Capital Development Fund UNDP United Nations Development Program

UNESCAP United Nations Economic and Social Commission for

Asia and the Pacific

USAID United States Agency for International Development VACVINA Vietnam Gardening Association, Hoi Lam Vuon Viet

Nam

VCCI Vietnam Chamber of Commerce and Industry, Phong

Thuong Mai va Cong Nghiep Viet Nam

VCP Vietnam Communist Party, Dang Cong San Viet Nam VFF Vietnam Fatherland Front, Mat Tran To Quoc Viet

Nam

VGCL Vietnam General Confederation of Labour, Tong Lien

Doan Lao Dong Viet Nam

VINASA Vietnam Software Association, Hiep Hoi Doanh Nghiep

Phan Mem Viet Nam

VNAH Vietnam Assistance for the Handicapped

VND Vietnam Dong

VUFO Vietnam Union of Friendship Organizations, Hoi lien

minh cac Hoi huu nghi Viet Nam

VUSTA Vietnam Union of Science and Technology Associations,

Lien Hiep Cac Hoi Khoa Hoc Ky Thuat Viet Nam