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The Vietnamese City in Transition

Cooperation Centre for Urban Development, Hanoi (Institut des Métiers de la Ville (IMV)) was created in 2001 by the People's Committee of Hanoi and the Ile-de-France Region (France) within their general cooperation agreement. It has for first vocation to improve the competences of the municipal staff in the field of urban planning and management of urban services. The concerned technical departments are the department of urban planning and architecture, the department of transport and civil engineering, the authority for public transports planning, the construction department... IMV organizes seminars to support decision-makers and technicians, finances studies, implements consultancies, contributes to knowledge dissemination by the translation of scientific and technical books, and maintains a library on urban planning.

Ho Chi Minh City Urban Development Management Support Centre (Centre de Prospective et d'Études Urbaines (PADDI)) was created in 2004 in cooperation between the People's Committee of Ho Chi Minh City and the Rhone-Alpes Region (France). Its office is located inside the Ho Chi Minh City Institute for Development Studies (HIDS). Competences of PADDI are training, consultancies and research. The PADDI organizes regularly training workshops to complete the training of civil servants of the city by making them aware about concepts, techniques and new methods in urban management. The answers to the urban planning problems given in France are compared with the situation in Vietnam to inspire new practices and new policies. The publication of the results of these workshops enables to associate a widened public.

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The Vietnamese City in Transition

Edited by
Patrick Gubry, Franck Castiglioni,
Jean-Michel Cusset,
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Institute for Urban Training (Institut des Métiers de la Ville(IMV))

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Cover photo:

Eastern area of Hoan Kiem District in Hanoi, on the right bank of the Red River. This area was built beyond the dyke (seen here surmounted by the wide Tran Quang Khai Street) and is easily inundated during the flood season. "Compartment" houses mix with collective housing buildings. Both of Hanoi's central bridges are visible: Chuong Duong Bridge, which is used by motorized vehicles and Long Bien Bridge in the background (formerly Doumer Bridge). The latter was built between 1898 and 1902 by the company Dayde & Pille from Creil, and by Vietnamese workers, according to plans by Gustave Eiffel; it is 1,682 m long and its metallic armature contains nineteen spans. The bridge was considered a technical and architectural feat at the time. It suffered severe damage from American bombing between 1967 and 1971. Today, a railway track still crosses the bridge, which is also used by cyclists and pedestrians. Restoration work is planned. On the other side of the river, on the left bank, is Long Bien District (formerly Gia Lam) (Photo: Patrick Gubry, November 2005).

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Photo: Myriam de Loenzien, July 2005

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Hanoi: Nguyen Trai Street. Photo: Myriam de Loenzien, August 2003

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Photo: Truong Quoc Toan, IMV, 2003

Hanoi: Panoramic view from a tower block in Nhan Chinh Development, Cau Giay District.

Foreword

The present work was undertaken as part of two cooperation programmes between French and Vietnamese local governments: one involving the Ile-de-France Region and Hanoi People's Committee, the other the Rhone-Alpes Region and Ho Chi Minh City People's Committee. It was published with financial support from the Cooperation and Cultural Action Office (SCAC) of the French Embassy in Vietnam. Gathered here are the main results obtained by the Franco-Vietnamese research teams involved in the Urban Research Programme for Development (PRUD) funded by the French Ministry of Foreign Affairs. As the outcome of joint concertation, it illustrates the coherence between the various French cooperation programmes in Vietnam.

The research presented here attempts to define the issues at stake in urban development in Vietnam under the economic and demographic push induced by the transition from a centralized planned economy to a globalized market economy, and by strong urban population growth. Processes at work such as international integration and fast-growing metropolisation, speeded up economic development, devolution/decentralization of urban management authorities, modernization of housing patterns, poorly controlled peri-urban urbanization, mutations in the management of urban services, etc., all require strengthening of skills for urban project management and local government.

To respond to this need, IMV (Cooperation Centre for Urban Development) was created by Hanoi People's Committee and the Ile-de-France Region in 2001. PADDI (Ho Chi Minh City Urban Development Management Support Centre) was founded in 2004 by Ho Chi Minh City People's Committee and Rhone-Alpes Regional Council. Both organizations are jointly headed *in situ*

xvi Foreword

by representatives from each collectivity and are responsible for developing programmes in such areas as continuing education aimed at government cadres specialized in urban management, consultancy and technical expertise, investment in pilot operations and pilot infrastructures projects, assistance to consultancy firms and BPW companies, and for promoting Vietnamese and French research in the field of urbanism. *The Vietnamese City in Transition* is the first joint scientific work to be published by our two institutions.

Laurent Pandolfi Co-director of IMV Tran Van Luu Co-director of IMV from 2004 till 2008

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Co-director of PADDI until 31 March 2006
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Fanny Quertamp Nguyen
Co-director of PADDI since 1 April 2009
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The list of those who have helped and shown goodwill towards this project is much too long to be included here. We apologize in advance to all those not mentioned by name.

The Editorial Team

List of Acronyms

ADB: Asian Development Bank

ADEME: Agence de l'Environnement et de la Maîtrise de l'Énergie

[French Agency for Environment and Energy Management]

ADETEF: Assistance au Développement des Échanges en Technologies

Économiques et Financières [Assistance for the Development of Exchanges in Economic and Financial Technologies]

AFD: Agence Française de Développement [French Development

Agency, Paris]

AFIMA: Association pour la Formation Intellectuelle et Morale

des Annamites [Association for the Intellectual and Moral

Training of the Annamese]

ASEAN: Association of Southeast Asian Nations

BCEOM: Bureau Central d'Études pour les Équipements d'Outre-Mer

[Central Office for the Study of Overseas Infrastructure, Paris]

BCO: Basic Community Organisation
BOT: Build, Operate and Transfer
BPW: Buildings and Public Works

CEETIA: Centre of Environmental Engineering of Towns and Industrial

Areas

CEFURDS: Centre for Urban and Development Studies, Ho Chi Minh

City

CERTU: Centre d'Études sur les Réseaux de Transport et l'Urbanisme

[Research Centre on Public Networks, Transport, Urban

Planning and Construction]

CETE: Centre d'Études Techniques de l'Équipement [Centre for

Engineering Studies]

CIDA: Canadian International Development Agency

List of Acronyms xix

Centre National de formation aux métiers de l'Eau et de CNEE:

l'Environnement [National Vocational Training Centre for

Water and Environment

Centre National de la Recherche Scientifique [National CNRS:

Centre for Scientific Research, Paris

Council for Mutual Economic Assistance COMECON:

Centre d'études en Sociologie et Développement [Centre CSD:

for Sociology and Development Studies]

DANIDA: Danish International Development Agency

DGCID: Direction Générale de la Coopération Internationale et

du Développement [General Directorate for International

Cooperation and Development, Paris

DWS: Drinking Water Supply

EBAI: École des Beaux-Arts de l'Indochine [Indochina School of

Fine Arts

EPFL: École Polytechnique Fédérale de Lausanne [Lausanne

Federal Polytechnic School

Environmental Services Community Group ESCG:

FAO: United Nations Food and Agriculture Organisation

GEMDEV: Groupement d'intérêt scientifique pour l'Étude de la

> Mondialisation et du Développement [Scientific Network for the Study of Globalisation and Development, Paris]

General Statistics Office GSO:

HCMC: Ho Chi Minh City

Ho Chi Minh City Institute for Development Studies HIDS:

HOUTRANS. Ho Chi Minh City Urban Transport Master Plan and

Feasibility Study

IER: Institute for Economic Research of Ho Chi Minh City IMV·

Institut des Métiers de la Ville [Cooperation Centre for

Urban Development. Hanoi]

Institut Parisien de Recherche: Architecture, Urbanistique, **IPRAUS**:

Société [Parisian Research Institute: Architecture. Urbanism

& Society]

Institut de Recherche pour le Développement [Institute of IRD:

Research for Development, Paris

ISO: International Solidarity Organisation

Institut des Sciences et des Techniques de l'Équipement ISTED:

> et de l'Environnement pour le Développement [Scientific and Technical Institute of Infrastructure and Environment

for Development, Paris]

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JBIC: Japan Bank for International Cooperation
JICA: Japan International Cooperation Agency

KDT: Khu Do Thi KTT: Khu Tap The

MARD: Ministry of Agriculture and Rural Development

MOC: Ministry of Construction

MOET: Ministry of Education and Training

MOF: Ministry of Finance MOH: Ministry of Health

MOSTE: Ministry of Science, Technology and Environment

MPI: Ministry of Planning and Investment

NEA: National Environmental Agency (1993), affiliated with the

MOSTE

NGO: Non-Governmental Organisation

NRWSS: National Rural Water Supply and Sanitation

ODA: Official Development Assistance
ODAP: Overseas Development Assistance

OTV: Subsidiary of Veolia Water

PACCOM: People's Aid Coordinating Committee (Vietnamese

organisation that issues permits for interventions to foreign

ISOs)

PADDI: Ho Chi Minh City Urban Development Management Support

Centre

PMU: Project Management Unit PPP: Public Private Partnership

PRUD: Programme de Recherche Urbaine pour le Développement

[Urban Research Programme for Development]

RWP: Rural Water Programme

RATP: Régie Autonome des Transports Parisiens [Autonomous

Parisians Transport Administration]

SADE: Subsidiary of Veolia Water

SAFEGE: Société Anonyme Française d'Études et de Gestion [*Limited*

Company for the Study of Management and Business]

SAUR: Société d'Aménagement Urbain et Rural [Company for

Urban and Rural Planning]

SCAC: Service de Coopération et d'Action Culturelle [Cooperation

and Cultural Action Office]

SEDIF: Syndicat des Eaux d'Île-de-France [Ile-de-France Water

Authority]

TDSI: Transport Development Strategy Institute

List of Acronyms xxi

TPWS: Transport and Public Works Service (under the authority

of the Vietnamese municipality)

TRAMOC: Transport Management and Operation Centre, Hanoi

TUPWS: Transport and Urban Public Works (construction of water

supply and drainage infrastructures)

UNDP: United Nations Development Programme

URENCO: Urban Environment Company VCP: Vietnamese Communist Party

VeT: Villes en Transition [Association Cities in Transition]
VINACONEX: Viet Nam Construction and Import Export Corporation

VND: Vietnamese Dong

VWSA: Viet Nam Water Supply and Sewerage Association

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Photo: Truong Quoc Toan, IMV, 2003

Hanoi: Looking down from a tower block in Nhan Chinh Development, Cau Giay District